Environmental Change Institute

### Overview of the energy poverty problem

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### Givens

### This is about:

- low-income households, many cold in winter / hot in summer
- $_{\circ}$  improving the energy efficiency of their homes
- o ie capital investment
- $_{\rm o}$  the poor do not have capital
- $_{\circ}$  all energy, not just heating / cooling
- $_{\circ}$  all tenures







### Risk of energy poverty: income + housing





# Identifying an energy-poor household

- Most proxies are inadequate, but easy, eg pensioner
- Vulnerable has to be defined tightly, or too big a group
- Includes the hidden and chaotic: will not self-identify
- Energy poor are hard to find
- Combine income and energy efficiency, on an addressspecific basis



## Monitoring vs delivery

Two very different tasks, that have to relate to each other

- Monitoring = academic, uses sophisticated national data, useless on the doorstep
  - Relative or absolute?
  - o Includes `affordability'?
  - o What data have you already got?
- Delivery visit the home for energy efficiency improvements
  - Define minimum 'need to know' on the doorstep have 20 seconds
  - Energy inefficient
  - Less than €15,000 annual household income?
- $_{\circ}~$  Can only monitor change if there is action



### Two possible good solutions

Monitoring – twice the median expenditure on fuel • If average is 5%

 $_{\circ}$  If need to spend ≥10%, the household is energy poor

Delivery – area-based, every house brought to a minimum energy-efficiency standard • Start where energy poverty concentrated, progress systematically to more affluent areas. Takes years

Not a clear relationship between them



# A better solution? Distribution of housing stock, by energy efficiency and income group





# **Energy-efficiency trajectory**

- Major refurbishment to a high standard in one go?
- Or several small interventions, over the years?



- o Choice is with home owner and occupant?
- Trajectory to 2050 set by Government vital



### Some challenges

#### • Definition of income:

- $_{\rm O}$  After deducting for housing costs or not?
- $_{\circ}$  Equivalised for household size or not?
- o 2 x yes = families not pensioners
- $_{\circ}~$  Actual expenditure vs needs
  - Cold people need to spend more, so actual expenditure under-estimates the problem
  - $_{\circ}$  Asking if people are cold = no scale (1 or 100 days?)



### Whose money?

- $_{\odot}~$  The energy poor have no capital / savings of their own
- If private landlord legally responsible for the energy efficiency of the dwelling, no cost to the state
- Financial help for low-income owner occupiers only
- Grants or loans?
  - $_{\odot}\,$  energy poor are warmer, don't save energy, so cannot repay a loan
  - $_{\circ}$  or zero-interest loan repayable when property sold

Government's cost is minimal with tough regulations



### Value of other benefits

- More comfortable, happier people
- Less physical and mental ill health among fuel poor
- Cost of refurbishing a cold home recovered through reduced health costs in 7 years
- Children have better school attendance
- Less debts with utilities and housing providers



## Summary

- Need a strategy for all energy use in all buildings, to deliver carbon reduction targets
- Start with the worst homes occupied by the poorest people
- Get to high standard of energy efficiency
- Do systematically, on an area basis, 125 households
- At no cost to the energy-poor household
- Lot of co-benefits: physical and mental health
- $_{\circ}~$  Focus on delivery and then on definition



Good source of information and networking:

The Energy Poverty Observatory (EPOV) https://www.energypoverty.eu/

Thank you

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